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Indiana's Auto Salvage Environmental Results Program (ERP)

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In Memoriam: Rosemary Cantwell



- IDEM 1986-2010
- Industrial Waste 1 Section Chief
- Lead Auto Salvage Environmental Results Program (ERP)

Presentation Overview

- Auto salvage sector
- How we used ERP
- Our auto salvage results and plans
 - Communication of results within IDEM

Indiana Auto Salvage Yards: A Persistent Problem

- Auto Salvage Initiative 2000-2004 (Compliance and Enforcement Focus)
 - Environmental violations commonplace: solid waste, storm water, refrigerants, containers, hazardous waste



New Approach Needed

- Need for a holistic approach
- Need approach suitable for size of the universe



Environmental Results Program: Potential Solution?

- ERP integrates tools to affect performance in sectors with large numbers of small sources of pollution
- By 2006, had been associated with progress in several sectors
- Auto salvage yards, traditionally a difficult sector, would be a new challenge



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A Typical ERP Cycle



Timeline of Auto Salvage ERP

- 2006: U.S. EPA State Innovation Grant to implement ERP
 - Auto Salvage Yards an untested sector for ERP
- 2007: Identified 548 facilities in Bureau of Motor Vehicles' data
 - Random inspections at 48 facilities, to baseline performance
 - Economic downturn begins December 2007
- 2008: Preparation for certification and recognition program launch
 IDEM begins to hear of staffing reductions at salvage yards
- **2009**: Deliver workbooks and workshops
 - Launch voluntary certification and recognition programs
 - Conduct random inspections at 50 more facilities
- **2010**: Statistical analysis of performance change, reporting

IDEM Universe Identification

- Typically, identified only in the course of responding to complaints
- In 2007, began thorough identification
- Used BMV list
- Over 600 with BMV permits
- Winnowed to 548



IDEM Baseline

- 48 valid random inspections
- June 2007-September 2007
- 7 different inspectors
- Data collected with tablet PCs (improve the efficiency and quality)
- Training of inspectors beforehand, to improve consistency



IDEM Compliance Assistance

- Distributed multimedia workbooks to all facilities
 - April 2009
- 3 Workshops: May and June 2009
 - Indianapolis, Valparaiso and New Albany
 - Cosponsored by trade association
- Multimedia Focus:
 - Included Air and Water
- Created ERP website for auto salvage yards
 - http://www.in.gov/idem/4993.htm
 - Consultant: "[The] IDEM Auto Salvage website is phenomenal."



IDEM Self-Certification

- Certification was voluntary
- Deadline: July 15, 2009



- Incentive: Possible recognition as Indiana Clean Yard
- Outcome:
 - 45 facilities submitted certifications
 - 26 of those submitted return-to-compliance plans

IDEM Targeted Follow-up

• Phone calls

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- Record check (storm water, mercury)
- Assistance
- Begin helping Indiana Clean Yard applicants achieve goals





IDEM Post-Certification Random Inspections

- 50 random site visits
- September 2009 November 2009

							Step 4: Self-Certification
		<	Step 6: Statistical Post-Certification Inspections	<			
Renew Assistance and Certification (As Deemed Necessary)							

- Conducted by 9 different inspectors
- Inspectors received data quality training to improve consistency in interpretation

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A Typical ERP Cycle



Statistical Analysis: Primary Measures

- 10 priority multimedia compliance measures
- 5 observed increases in performance
 - Statistically significant increase in used oil container condition
- 5 observed decreases in performance
 - Statistically significant decreases in 2 storm water measures (planning, sample submission)

Statistical Analysis: All Measures

- All performance measures: voluntary and compliance issues
- 3 statistically significant increases
 - 2 used oil, 1 storm water
- 6 maintained performance at 100%
- 9 statistically significant decreases

- 6 storm water, 2 refrigerant, 1 floor drain closure

Finding: AS Performance Steady In Bad Economy(Except for Storm Water)

- Removing storm water, we see:
 - 2 statistically significant compliance improvements (used oil)
 - Only statistically significant decreases relate to voluntary practices
 - Statistically significant improvement in percentage of facilities achieving ALL performance measures, including best management practices (BMPs)
 - Overall measures of compliance performance show steady performance at around 75% compliance, both rounds
- Considering economic context, expectation would be overall decrease in performance
- So, this would be a clear success, but for storm water

Storm Water Performance Declined: Why?

- Our theory:
 - Salvage yards reported staffing reductions related to changes in scrap metal prices and the overall economic downturn
 - Storm water requirements already confusing for yards
 - We noted accuracy issues on storm water self certification
 - Storm water requirements require active attention and maintenance (e.g., regular checks, sampling)
 - Yards consciously or subconsciously let these things slip

Direct Comparison: RI Auto Salvage ERP

- U. S. EPA SIG-Funded in 2005
- Prior experience with ERP implementation
- Timeline:
 - Early 2006: baseline visits
 - Mid-2007: certification deadline
 - First-half 2008: post-certification random visits
- Only 59 active auto salvage yards statewide
- Over 50% of salvage yards attended 3 workshops
- 37 yards (>60%) certified

RI Auto Salvage ERP Results

- 6 comparable indicators
 - Relating to storm water, mercury, used oil, fluids, and refrigerants
- Comparison:
 - RI, 6 significant increases
 - IN, no change or decrease
- RI also saw substantial increase in switch recycling (IN non significant increase)
- Consider project differences:
 - RI Project wrapping up before full impact of downturn?
 - Small RI universe and geographic size of RI
 - RI Past experience with ERP
 - RIDEM Partnership/Coordination: Narragansett Bay Commission, URI, ELVS

Beyond Statistics: Other Signs of Progress

- Increased interest in compliance assistance
- Increased trust/partnership with industry
- Increased environmental leadership within the sector

Increased Interest in Compliance Assistance

- 70 businesses attended workshops
 ->12% of all auto salvage yards
- After workshops began, 50% increase in confidential assistance visits:
 - -5/2008-4/2009 = 18
 - -5/2009-4/2010 = 27

Increased Trust/Partnership with Industry

- "This is the first time I have seen a government regulatory agency work with business in a cooperative nature ... thank you for starting the Clean Yard Program."
 - Marty Hollingshead, Northlake Auto Recyclers, Oct 2009
- Active Participation by Pull-A-Part

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- Active Participation of Automotive Recyclers of Indiana
 - Materials development and outreach
 - Unfortunately, limited membership (<10% universe)
 - IDEM at semi-annual meetings

Increased Environmental Leadership within the Sector

- Improved auto salvage yard presence in their communities
- 12 Indiana Clean Yards (7 Gold)

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[•] Indiana Clean Yards Recognition Program

- Voluntary self-certification
- Two levels of recognition:
 - Indiana Clean Yard and Indiana Clean Yard-Gold
- Rewards: certificate, counter mats, logo, press release
- Gold level presented by Commissioner and/or AC
- Intangibles: good neighbor, environmental steward

Adkins Auto Parts

- Adkins Auto Parts
- Indiana Clean Yard-Gold
 - 9/15/2010

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- Community support
- Positive press coverage



Wright's Auto Parts: Started As a Laggard

- Located in Brown County, typical auto salvage yard
- Variety of violations noted at baseline: storm water, oil/fluids, mercury, refrigerants

Wright's Auto Parts: Finished As a Leader



- Mr. Wright reacted proactively
- Attended workshop and made positive, public comments
- Submitted self-certification
- Resolved violations and implemented voluntary BMPs
- Became Gold-level Clean Yard in March 2010

Additional Benefits for IDEM

- Improved capacity for evidence-based decision-making
 - Collecting quality data
 - Conduct straightforward statistical analysis
 - Interpret results

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- Easy Excel-based tool to help with exploratory data analysis
- Long-lasting compliance assistance materials
- Repeatable self-certification process
- Ongoing Indiana Clean Yards program

Lessons Learned

- New program required reasonable investment
 - Expenditures: ~\$61,000 annually (84% grant money)
- Multimedia initiatives continue to create challenges
- You can lead a horse to water...
- Issues with certification accuracy with regard to water, refrigerants, mercury
 - Issues generally confusing for shops?

What's Next for Auto Salvage Yards?

- Yards need to work on key issues:
 - Storm water; refrigerant management; fluid spills; mercury management, floor drain closure
- Current plans:
 - 2-year renewal cycle for Indiana Clean Yard award winners
 - Compliance assistance materials (workbook, DVD) to all new BMV auto salvage license holders
 - Continue compliance assistance, workshops
 - Continue to respond to complaints

What's Next: Additional AS Options

Other options could be considered by themselves or combined:

- Occasional sector-wide re-certification process
 - Statistical measurement is optional; could do occasionally
- Ongoing compliance assistance: materials, more workshops
 - Targeted at just subset of facilities, or not
- Streamlined focus just on biggest problem areas identified
 - Focuses facility attention and IDEM resources
 - Maybe partner with key media program(s)
- Lessons from RI Auto Salvage ERP
 - Partner with organizations outside of IDEM?
- Potential to target efforts based on GIS analysis?

Communication of results within IDEM

- Presentation to management September 2010
- Auto salvage ERP results and other potential avenues for IDEM

Potential ERP Avenues for IDEM

- Integrated ERP Approaches
 - More collaborations with Region 5 and States
 - Integrate ERP approaches into core programs
 - Business partnerships
- ERP-Style Measurement Approaches
 - Statistical snapshots
 - Performance benchmarking

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