RCRA Compliance at Cleanup Sites: Onsite Management of Remediation Waste

A NEWMOA Waste Site Cleanup Group Webinar



January 24, 2019 1:00 - 2:30 p.m.

Topics Covered in Previous Webinars



- Characterization of Contaminated Environmental Media (including listed waste).
 - Point of generation.
 - Generator responsibility to perform a hazardous waste determination.
 - Characteristic vs. listed hazardous waste.
 - "Contained in" principle for listed hazardous waste.
 - Exemptions for certain types of environmental media.
- Contained-In <u>Policy</u>.
- Area of Contamination (AOC) Policy.

Topics for Today's Webinar

- On-Site Storage:
 - Types of units.
 - What's allowed, what's not allowed.
- On-Site Treatment.
 - Types of units.
 - Permit exemptions.
 - What's allowed, what's not allowed.
- Responsibility of the generator to comply with HW requirements.
- Other on-site waste management issues at cleanup sites.

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"Area of Contamination" Policy

- EPA policy supported by most NEWMOA States (check w/ your state).
- AOC = a single, contiguous area of continuous contamination.
- Policy allows certain activities to occur within the AOC without triggering "generation" and the associated RCRA treatment and LDR requirements:
 - Consolidation of waste within the AOC.
 - In-situ treatment within the AOC.
- Does <u>not</u> cover:
 - Movement of waste outside the AOC.
 - Movement of waste between AOCs.
 - Ex-Situ treatment.



On-Site Storage of HW Media: What's Allowed w/o a HW permit?



- Storage within the AOC under the AOC policy.
 - Utility trench interpretation. <u>RO 11671</u>
- Storage outside the AOC:
 - In containers or tanks under HW generator requirements. <u>40 CFR 262</u>
 - Container are portable. Tanks are stationary. <u>40 CFR 260.10</u>
 - Generator requirements: labeling/marking, condition, covered, etc.
 - Satellite containers. <u>RO 11442</u>
 - In "containment buildings" under HW generator requirements in §262, and special requirements in <u>40 CFR 265 Subpart DD</u>.
 - HW rules do not allow generators to store HW media in any other type of units without a permit.

Storage - What's Allowed (Cont.)



- Require approval by EPA or an Authorized State.
- Typically approved via a RCRA permit, closure plan, order, or RAP.
- Approval specifies design, operating, and closure requirements.
- 1. Corrective Action Management Unit (CAMU). <u>40 CFR 264.552</u>
 - Only allowed for "CAMU-eligible wastes."
 - Can be approved for many different types of units for the storage or treatment of remediation waste.
- 2. Temporary Unit (TU). <u>40 CFR 264.553</u>
 - Limited to tanks and containers used for the storage or treatment of remediation waste.
 - Can be approved for up to one year (extendable).





Storage - What's Allowed (Cont.)

3. Staging Pile. <u>40 CFR 264.554</u>

- Used primarily for the storage of remediation wastes.
- Also limited waste management activities:
 - Mixing, sizing, blending, and other physical operations.
 - But not treatment.
- Cannot be used to store ignitable or reactive wastes.
- Can be approved for up to two years (extendable).
- For information about design, approval, etc., contact your State or <u>EPA Corrective Action site lead</u>.

On-Site Storage of HW Media: What's NOT Allowed w/o a HW permit?

- Storage in ordinary waste piles outside of the AOC.
- Why not?
 - The HW media is not contained.
 - Exposed to sun, wind, rain facilitates releases of the media and the HW constituents they contain.
 - Despite best efforts to cover them, waste piles tend to become exposed.
 - This is why waste piles are only allowed in special circumstances:
 - Under a RCRA Part B (TSDF) Permit.
 - An approved "Staging Pile" as described on prior slide.

• Geotubes are not a RCRA generator unit (i.e., a tank or ctr.).

• They can be managed within a RCRA generator unit, however.





On-Site Treatment of HW Media: General Principles



- General rule: treatment of HW requires a HW permit.
 - However there are some exceptions.
- Even if treatment is allowed w/o a HW permit, other permit requirements may apply:
 - State permits (e.g., mobile soil treatment company).
 - Water permits (e.g., GW pump-and-treat system).
 - Air permits (e.g., soil venting through GAC filters).

On-Site Treatment of HW Media: What's Allowed w/o a HW Permit?

- Treatment in-situ within the AOC.
 - Soil venting/GAC filtration.
 - Injection of bioremediation agents.



- Treatment in containers, tanks, or containment buildings under the "generator treatment" interpretation (check your state for applicability). <u>RO 11209</u> <u>RO 14471</u> <u>RO 14662</u>
 - Example: Soil stabilization in a roll-off container.
 - Caution! Only chemical/physical treatment is allowed. Generators are not allowed to conduct thermal treatment (e.g., incineration, thermal desorption, etc.).

Treatment -What's Allowed (Cont.)



- Wastewater Treatment Units and Elementary Neutralization Units. <u>40 CFR 270.1(c)(2)(v)</u>, <u>40 CFR 260.10</u> (definition)
 - WWTU must be a tank. ENU can be a container or a tank.
 - Example: GW pump-and-treat system operated under a CWA permit.
 - Caution! Does not exempt the entire treatment process or facility!
 - Note: Geotubes are not WWTUs in their own right. However, they can be managed with a WWTU (i.e., a tank).
- Corrective Action units (CAMUs & TUs only, not Staging Piles).
- Spill Response Actions. <u>40 CFR 270.1(c)(3)</u>
- Emergency Permits. <u>40 CFR 270.61</u>

On-Site Treatment of HW Media: What's NOT Allowed w/o a HW permit?



- It constitutes ex-situ treatment.
- A waste pile is not a unit generators are allowed to operate without a permit.
- Includes "Wind-rowing."
- Thermal treatment (i.e., incineration or thermal desorption).



Contained-In Determinations: Timing is Everything

- Timing of "Contained-In" determinations is critical to applicability of RCRA requirements.
- If made <u>before</u> the point of generation:
 - RCRA storage and treatment requirements don't apply.
 - LDR standards may or may not apply:
 - Do not apply if contamination is "pre-RCRA."
 - Do apply if contamination is "post-RCRA."
- If made <u>after</u> the point of generation:
 - RCRA storage and treatment requirements apply until determination is completed.
 - LDR standards do apply, regardless of date of contamination.



Responsibility for Compliance with HW Generator Requirements

- Generator is responsible for complying with all applicable HW generator requirements:
 - Hazardous waste determinations.
 - On-site storage/treatment.
 - Personnel training, emergency response, manifest, biennial report.
- Compliance is required beginning at the point of generation.
- "Generator" = "<u>any</u> person, by site, whose act or process produces hazardous waste identified or listed in part 261 of this chapter or whose act first causes a hazardous waste to become subject to regulation." <u>40 CFR 260.10</u>
- There can be multiple generators at a site ("co-generators").



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On-Site Management: Other Things to Think About



- Reuse of media as fill (on- or off-site) may be restricted.
- Contaminants other than HW:
 - PCBs, asbestos, non-HW chemicals. May be subject to:
 - EPA requirements other than RCRA (i.e., TSCA, NESHAPs); and/or
 - State requirements (e.g., "special waste").
- Other types of waste generated at cleanup sites:
 - Remediation-derived waste that is not media (e.g., GAC and other types of filters, PPE, wastewaters, etc.).
 - Old product, lab chemicals, etc.
 - Contents of tanks, piping, ductwork.
 - Demolition waste.

RCRA Compliance Should Be an Integral Part of Site-Wide Remediation Project Management

- It's tempting to focus on cleanup and worry about RCRA compliance later.
- Allows Law of Unintended Consequences to kick in:
 - Enforcement actions/penalties.
 - Unexpected need for approvals/permits.
 - Unnecessary delays and cost overruns.
- Opportunities to minimize disposal cost can be missed:
 - Timing of "Contained-in" determinations.
 - Contaminated soil management and staging.
 - In-situ vs. ex-situ treatment.
- Consider including a RCRA expert in the design team.
 - Could be in-house, or contracted out.
 - Consult with State/EPA.



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Resources for Further Information

- Managing Remediation Waste Under RCRA
- <u>Contained-In Policy</u>
- <u>RCRA Area of Contamination Policy</u>
- Guidance for Remediation Waste Management at Resource Conservation and Recovery Act (RCRA) Corrective Action Sites
- EPA Guidance on CAMUs and TUs
- <u>RCRA Online</u> EPA Policy letters and memoranda.
- State Agency RCRA & Site Cleanup web pages



Future NEWMOA Training on Remediation Waste Management



- Original in-person training provided in May/June 2019 in CT, MA, NH.
 - Available on <u>NEWMOA website</u> (see 1:15 p.m. time slot).
- Webinar #1 of 4: <u>Waste Characterization & Listed Hazardous Waste</u> (10/24/2019).
- Webinar #2 of 4: <u>"Area of Contamination" and "Contained-In" Policies</u> (11/13/2019).
- Today: Webinar #3 of 4 (slides, recording to be posted).
- Webinar #4 of 4: Waste Treatment and Land Disposal Restrictions (2/25/2019).
- Other ideas? Let us know!

Questions?



Ross Bunnell, Senior Sanitary Engineer DEEP Waste Engineering & Enforcement Division 79 Elm Street Hartford, CT 06106-5127

Phone: (860) 424-3274 Email: <u>ross.bunnell@ct.gov</u>

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