

Presentation on Municipal Solid Waste (MSW) Interstate Flow in the Northeast in 2018

September 22, 2021

Prepared by the NEWMOA Solid Waste Metrics Workgroup

State environmental agencies in the Northeast have a responsibility to monitor and manage municipal solid waste (MSW) disposal capacity. To fulfill this responsibility, they gather data from the MSW facilities that they regulate on their waste imports, and most collect data on waste shipped out-of-state (exports). This information helps them assess disposal capacity and waste diversion activities. Starting in 2000, NEWMOA's members began to share data and prepare reports to characterize the regional flow of MSW for disposal to validate their information and inform state MSW policy and program development. For the purposes of this analysis, MSW includes non-hazardous waste generated by residential and commercial sources and does not include construction and demolition debris or non-hazardous industrial by-products. This data presentation covers MSW that is disposed of in landfills or waste-to-energy (WTE) facilities and does not include MSW that is diverted from disposal for composting, anaerobic digestion, reuse, or recycling.

Most MSW collection and disposal facilities in the northeast are owned and/or operated by private haulers and waste management companies. A small number are owned by municipal or county level government. When a disposal facility is publicly-owned, it can limit the geographic area from which it accepts MSW, and in certain situations can mandate that the MSW generated within that area be managed at that facility (these restrictions are known as "flow control"). With the exception of MSW generated in flow control areas, MSW functions as a commodity with disposal markets that can vary year-to-year depending on tipping fees, transportation costs, and contract arrangements. State government agencies do not direct where disposal of MSW occurs.¹

The figures displayed below present available state and northeast MSW disposal information for calendar year 2018 along with comparisons to <u>previous years</u>. NEWMOA performed this analysis annually from 1999 to 2006. In 2006, NEWMOA decided to collect and analyze the data every other year. The figures below compare 2018 data with 2000, 2002, 2004, 2006, 2008, 2010, 2012, 2014, and 2016 data.

Solid Waste Metrics Workgroup

State solid waste program directors appoint representatives to serve on NEWMOA's <u>Solid Waste Metrics Workgroup</u>. The purpose of this Workgroup is to oversee NEWMOA's MSW data

¹ Except in Rhode Island (RI) where the Rhode Island Resource Recovery Corporation (RIRRC) is enabled by law to control MSW generated in RI. (Reference: RI Law, TITLE 23, Health and Safety, CHAPTER 23-19, Rhode Island Resource Recovery Corporation, SECTION 23-19-13, § 23-19-13 Municipal participation in state program. (a)(1) Any person or municipality which intends to transfer, treat, or dispose of solid waste originating or collected within the state, or which intends to make arrangements to do so, shall utilize, exclusively, a system or facility designated by the corporation as provided under this chapter.)

collection and analysis and the development of this presentation. By working together since 2000, the Workgroup members have improved the accuracy of their state data.

Data Analysis Methodology

NEWMOA followed the data quality assurance procedures in its EPA-approved Quality Management Plan (www.newmoa.org/about/2011QMP.pdf) to prepare this presentation. NEWMOA's Workgroup members start developing this presentation by sharing summaries of the MSW data they collect from facilities. Prior to sending NEWMOA their state's data, the Workgroup members conduct their own quality assurance review of it. The NEWMOA staff reviews the data and prepares draft figures using Microsoft Excel. If the staff has a question or concern about the data, they contact the appropriate Workgroup member to address the issue. The Workgroup members review a draft of the data, figures, and text and provide comments and corrections. After the NEWMOA staff makes the recommended corrections, a revised draft is shared with the NEWMOA Board of Directors and the Solid Waste and Sustainable Materials Management Steering Committee for their review and approval prior to publication online.

Data Caveats & Notes

This presentation focuses on the flow of MSW in the Northeast U.S., including Connecticut, Maine, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, and Vermont. These are the states that are members of NEWMOA. Waste imports from and exports to non-NEWMOA states and/or Canadian provinces are aggregated into the "non-NEWMOA" or "Other" category in the figures.

Workgroup members resolve discrepancies that arise once NEWMOA staff have compiled the MSW data. A typical discrepancy involves a situation where the waste data from transfer facilities in one state disagree with the data from disposal facilities in another state. Unless otherwise noted below², the graphs are based on information from the disposal facilities, since the Workgroup considers their data to be more accurate. Therefore, the numbers might vary from those published by individual states for two primary reasons:

• If MSW is hauled directly from the pick-up route to an out-of-state disposal facility or transfer station, the MSW does not pass through a regulated facility in the state of origin (called the generating state) and, therefore, that state does not receive a report on it.

² Data Notes:

a) Connecticut: A WTE did not report the state of origin for MSW received from out-of-state. Half the amount was attributed to MA and the other half to New York.

b) Massachusetts: to account for pass-through (MA to another state and back to MA for disposal) imports from CT, NY, and RI were reduced by 372 tons, 18,910 tons, and 35,192 tons, respectively. 54,474 tons was added to in-state disposal of in-state generated MSW. In addition, a WTE in MA did not report the state of origin for the MSW received and NEWMOA assumed the same percentage split as in 2016 (10 percent from NH and 90 percent from MA).

c) New Hampshire: for some or all years prior to 2010, NEWMOA staff determined that the import data might not have been limited to MSW and therefore, might overstate quantities generated in the exporting state and corresponding quantities disposed at NH facilities. For 2018, a WTE in NH did not report the state of origin for MSW received from out-of-state. A MA transfer station reported sending 10,065 tons to the NH WTE and the report reflects that amount.

d) New York: for some or all years prior to 2006, DEC reported that there might be data quality issues for in-state disposal of in-state generated MSW that might overstate disposal. In 2018, to account for passthrough, imports from CT were reduced by 4,741 tons.

e) Vermont: export data provided by VT DEC is used.

f) For exports to states and provinces outside the northeast: 2018 data reported by the exporting state was used for MSW disposal in OH because the Workgroup determined it to be more reliable. Imports to PA from NJ were reduced to account for pass-through from NY (a total of 246,323 tons in 2018); imports to PA from NY were increased by the pass-through quantity.

• If waste is transported to an out-of-state transfer station and then to a disposal facility in a third state (referred to as "pass through" in the footnote below); the disposal facility records the MSW as imported from the transfer station state rather than the generating state.

By closely examining the states' MSW data, the Workgroup adjusts for these situations, and the figures reflect these types of corrections.

Observations

Since NEWMOA began publishing these presentations in 2000, the Workgroup has found that all of the Northeast states export MSW to facilities in other NEWMOA states for disposal, and with the exception of Rhode Island and Vermont, disposal facilities in all of the NEWMOA states import MSW from other northeast states. Historically, Connecticut, Massachusetts, New Jersey, New York, Rhode Island, and Vermont all exported more MSW than they imported, and by a wide margin for some of these states. In the past, Maine and New Hampshire have imported significantly more MSW than they exported. However, starting in 2014, the quantity of MSW imports to Maine decreased significantly compared to prior years due to the closure of a waste-to-energy facility, and the quantity imported to Maine was similar to the quantity exported from Maine. Since 2014, New Hampshire is the only NEWMOA-state that imports more MSW for disposal than it exports.

Key observations about 2018 MSW flow in the Northeast include:

- Approximately 31.2 million tons of MSW was generated in the region and disposed of in 2018, about the same amount as in 2010 and an approximately 7 percent increase from 2016. The amount of MSW requiring disposal is affected by economic activity and trends and the availability of reuse, recycling, and organics diversion (including composting and anaerobic digestion) markets and infrastructure:
 - o Region-wide, 70 percent remained in the state of origin for disposal, ranging from a high of 93 percent for Maine to a low of 50 percent for New Jersey
 - Region-wide, 6 percent was exported from the state of origin to another state within the region for disposal, ranging from a high of 18 percent for Rhode Island and 23 percent for Vermont, to a low of less than 1 percent for New Jersey
 - Region-wide, 24 percent was exported to disposal facilities outside of the region, ranging from a high of 50 percent for New Jersey to a low of zero, or nearly zero for Massachusetts, New Hampshire, Rhode Island, and Vermont
- Region-wide, 0.73 tons per person per year of MSW was generated and disposed of in 2018; with the rate ranging from 0.61 tons per person per year for New Hampshire to 0.87 tons per person per year for Rhode Island.³
- Figure 4 shows a relatively steady state in the amount of MSW generated and disposed of within the same state, with a recent increase in New York.
- Figure 5 reveals the large year-to-year changes in waste shipment patterns that can occur. Imports from other NEWMOA states in 2018 were similar to 2016 quantities, with the exception of the significant increase in imports to disposal facilities in New York and a smaller increase in New Hampshire.
- Figure 6 also shows large year-to-year changes in exports to other NEWMOA states. In 2018, waste facilities in Maine, New Hampshire, and Rhode Island exported somewhat less MSW for disposal to facilities in other NEWMOA states than they did in 2016; while Connecticut, and Vermont exported somewhat more MSW to other NEWMOA states in 2018 than in 2016. Larger changes occurred in Massachusetts and New Jersey. Exports from facilities in Massachusetts for disposal in other NEWMOA states have increased

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³ Per capita estimates were calculated using 2010 U.S. Census population data.

- significantly since 2014 and exceeded 700,000 tons in 2018. Exports from facilities in New Jersey for disposal in other NEWMOA states decreased to almost zero in 2018.
- Figure 7 shows a general decline in the quantity of MSW exported for disposal from each of the Northeast states to states and provinces outside of the region since 2004. Exports from Connecticut and Massachusetts to non-NEWMOA states have decreased significantly since their highs in 2002 and 2004, respectively. However, facilities in Connecticut significantly increased exports to states outside the NEWMOA region in 2018 compared to other recent years. Exports from facilities in New Jersey to states outside the region have been increasing since 2012. An overall region-wide decline has occurred from a high of approximately 10.6 million tons in 2002 to approximately 7.4 million tons in 2018 a 30 percent reduction.

About NEWMOA

The Northeast Waste Management Officials' Association (NEWMOA) is a non-profit, non-partisan, interstate association whose membership is composed of the state environment agency programs that address pollution prevention, toxics use reduction, sustainability, materials management, hazardous waste, solid waste, emergency response, waste site cleanup, underground storage tanks, and related environmental challenges in Connecticut, Maine, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, and Vermont.

NEWMOA provides a strategic forum for effectively solving environmental problems through collaborative regional initiatives that advance pollution prevention and sustainability, promote safer alternatives to toxic materials in products, identify and assess emerging contaminants, facilitate adaptation to climate change, mitigate greenhouse gas sources, promote reuse and recycling of wastes and diversion of organics, support proper management of hazardous and solid wastes, and facilitate clean-up of contaminant releases to the environment.

NEWMOA's long term goals are to:

- Support and strengthen state efforts to implement policies, regulations, and programs
- Promote interstate coordination and develop innovative strategies to solve critical and emerging environmental problems
- Develop and enhance the capabilities and knowledge of state officials so that they are well trained, able to adjust to rapid changes in technology, and respond effectively to emerging environmental challenges
- Articulate state program views on federal policy developments, programs, and rulemakings
- Cultivate and enhance relationships among member states, federal agencies, colleges and universities, and stakeholders
- Engage with and educate the regulated community and the public

For more information, visit www.newmoa.org.

Acknowledgements

NEWMOA is indebted to its member states and the U.S. Environmental Protection Agency for their support of this project. NEWMOA gratefully acknowledges the dedication and hard work of the following Solid Waste Metrics Workgroup members:

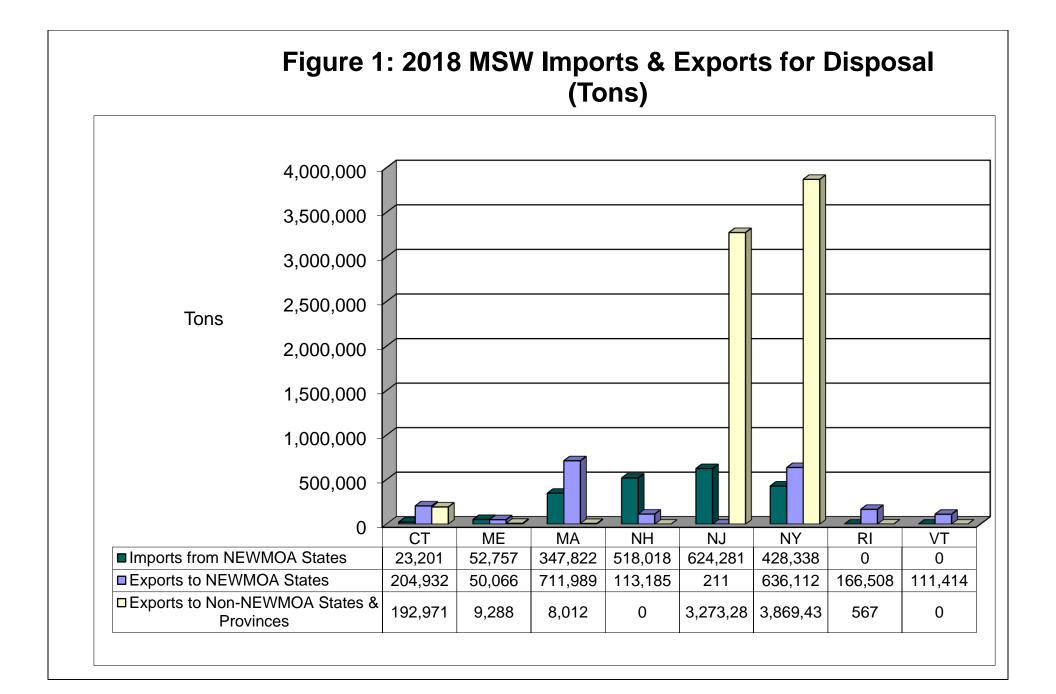
- Pete Brunelli, Connecticut Department of Energy and Environmental Protection
- Brian Beneski and Megan Pryor, Maine Department of Environmental Protection
- Thomas Adamczyk, Massachusetts Department of Environmental Protection

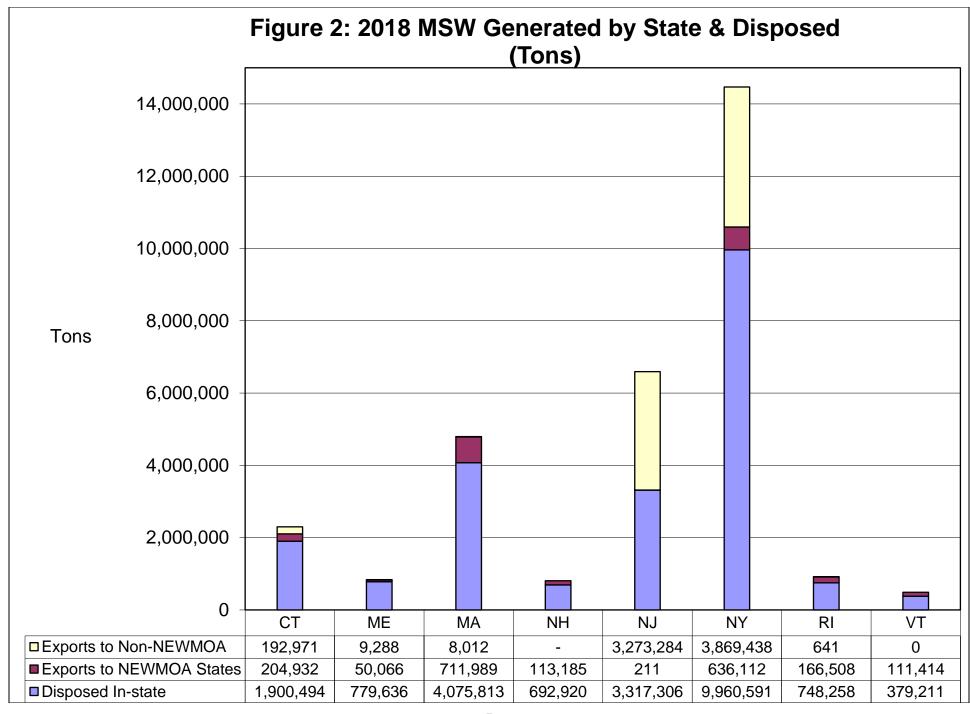
- Laura Filiau and Michael Nork, New Hampshire Department of Environmental Services
- Corey Dues and Kyle McHenry, New Jersey Department of Environmental Protection
- Jaime Lang and Steven Naukam, New York State Department of Environmental Conservation
- Kasandra McKenzie, Rhode Island Department of Environmental Management
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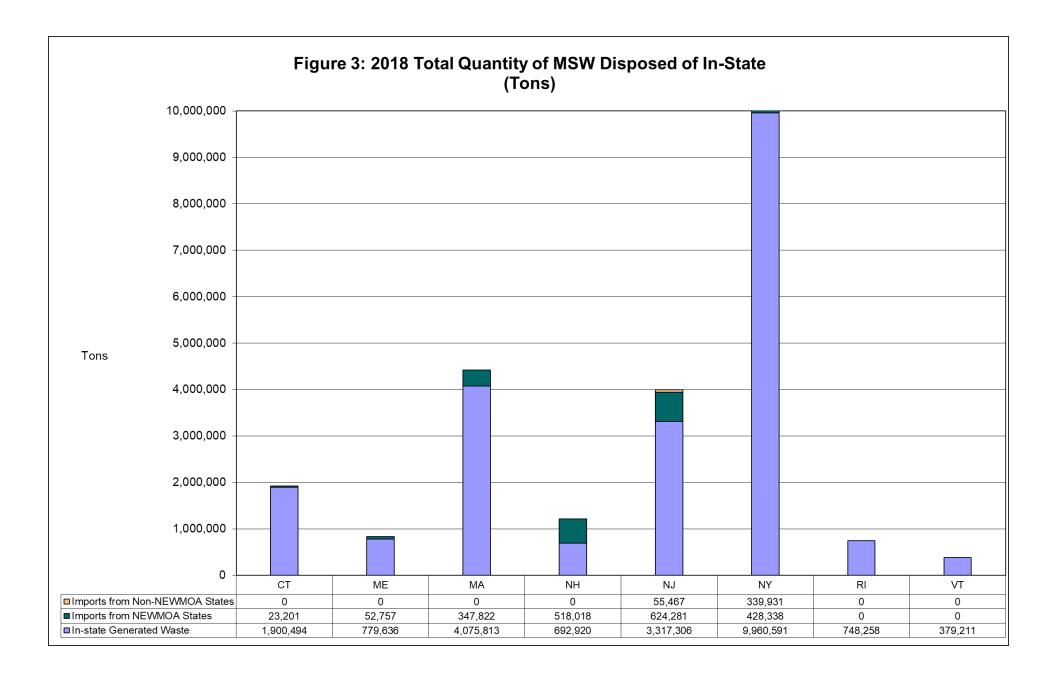
Jennifer Griffith, NEWMOA Project Manager led this project and compiled the spreadsheet and prepared the presentation. Terri Goldberg, NEWMOA Executive Director supervised the project.

Disclaimer

The views expressed in this presentation do not necessarily reflect those of each of the NEWMOA-member states or the U.S. Environmental Protection Agency (U.S. EPA). Mention of any company, process, or product name should not be considered an endorsement by NEWMOA, NEWMOA-member states, or the U.S. EPA.







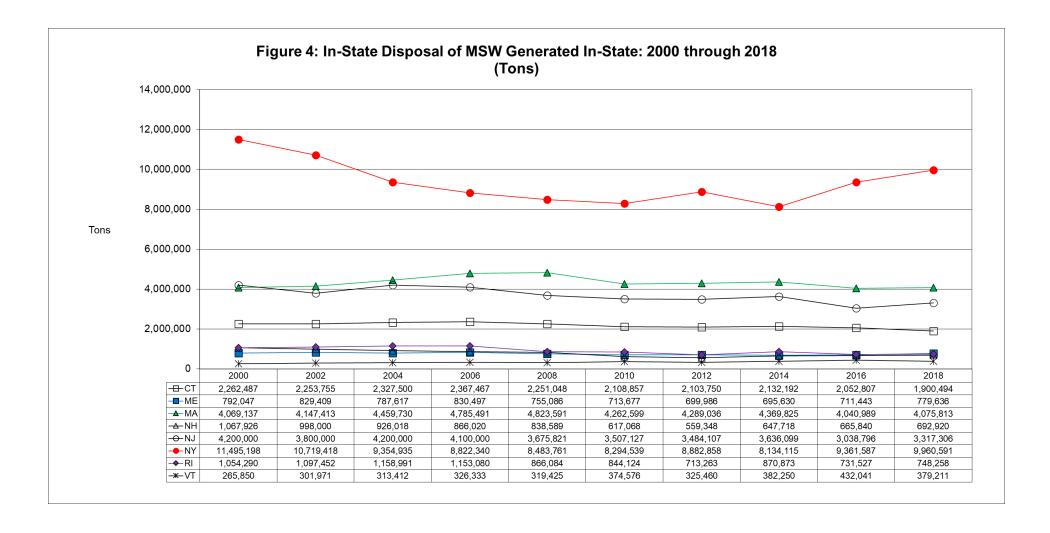


Figure 5: MSW Imports from NEWMOA States: 2000 through 2018 (Tons) 800,000 700,000 600,000 500,000 400,000 Tons 300,000 200,000 100,000 0 2006 2002 2010 2000 2004 2008 2012 2014 2018 2016 77,510 44,200 44,068 77,334 69,455 116,985 133,439 ----CT 32,930 34,869 23,201 -ME 195,108 193,338 173,402 157,607 236,102 275,755 238,312 56,416 66,973 52,757 **⊸** MA 95,883 60,384 120,367 200,613 170,122 395,630 424,638 288,344 356,605 347,822 -∆-NH 175,974 411,450 286,199 617,204 519,541 286,187 200,472 308,699 481,758 518,018 541,291 676,879 O-NJ 531,568 715,835 682,256 592,051 603,073 558,902 611,704 624,281 ● NY 485,802 613,678 368,535 532,689 415,326 308,999 208,007 213,768 268,598 428,338 ◆-RI 0 0 1,028 0 0 0 0 0 -ж-VT 0 0 0 0 0 0 0 0 0 0

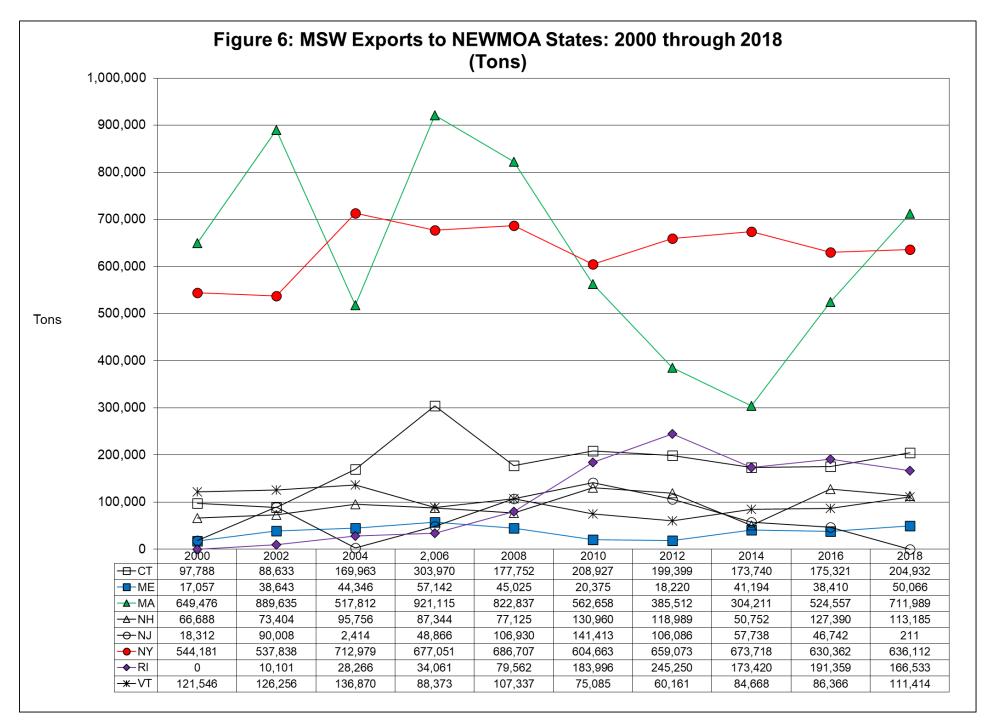


Figure 7: MSW Exports to Non-NEWMOA States & Provinces 2000 through 2018 (Tons)

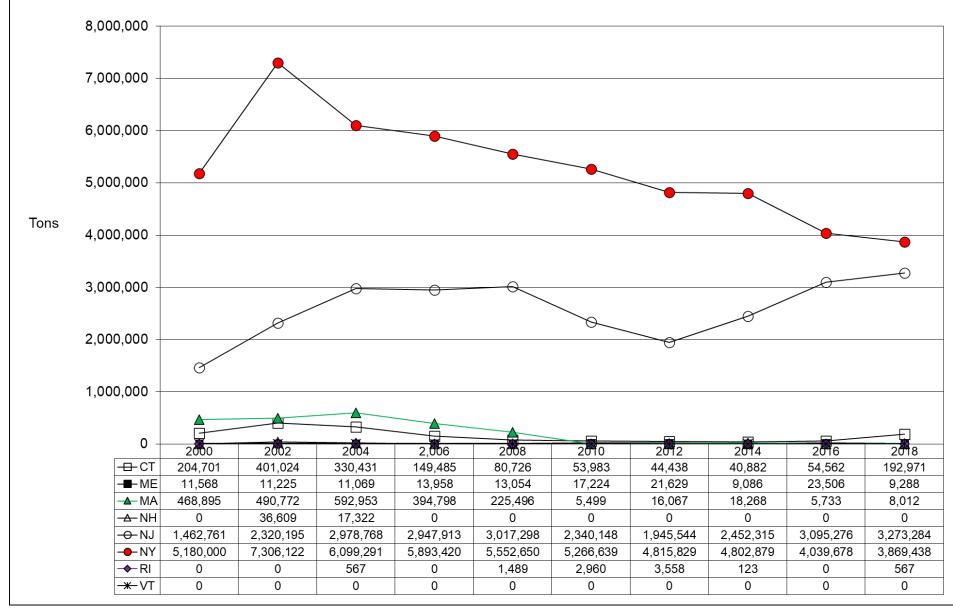
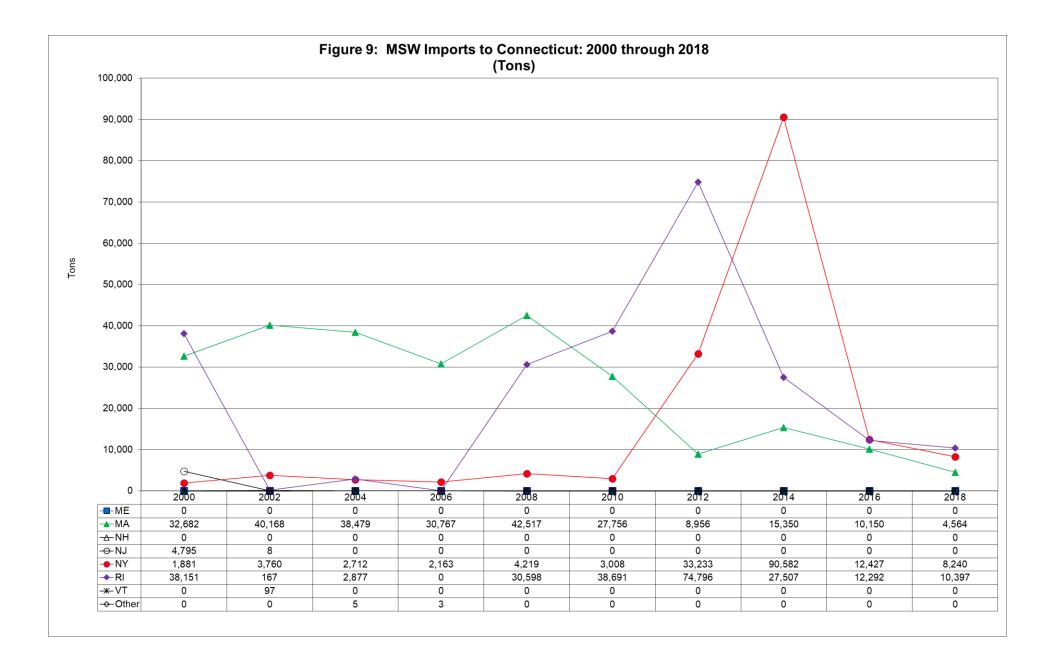


Figure 8: MSW Generated in Connecticut & Disposed of: 2000 through 2018 (Tons) 3,000,000 2,500,000 2,000,000 Tons 1,500,000 1,000,000 500,000 0 2000 2002 2004 2006 2008 2010 2012 2014 2016 2018 □ Exported to Non-NEWMOA 204,701 401,024 330,431 149,485 80,726 53,983 44,438 40,882 54,562 192,971 ■ Exported to NEWMOA 97,788 88,633 169,963 177,752 208,927 199,399 173,740 175,321 303,970 204,932 ■ Disposed In State 2,262,4872,253,7562,327,5002,367,4672,251,0482,108,8572,103,7502,132,1922,052,8071,900,494



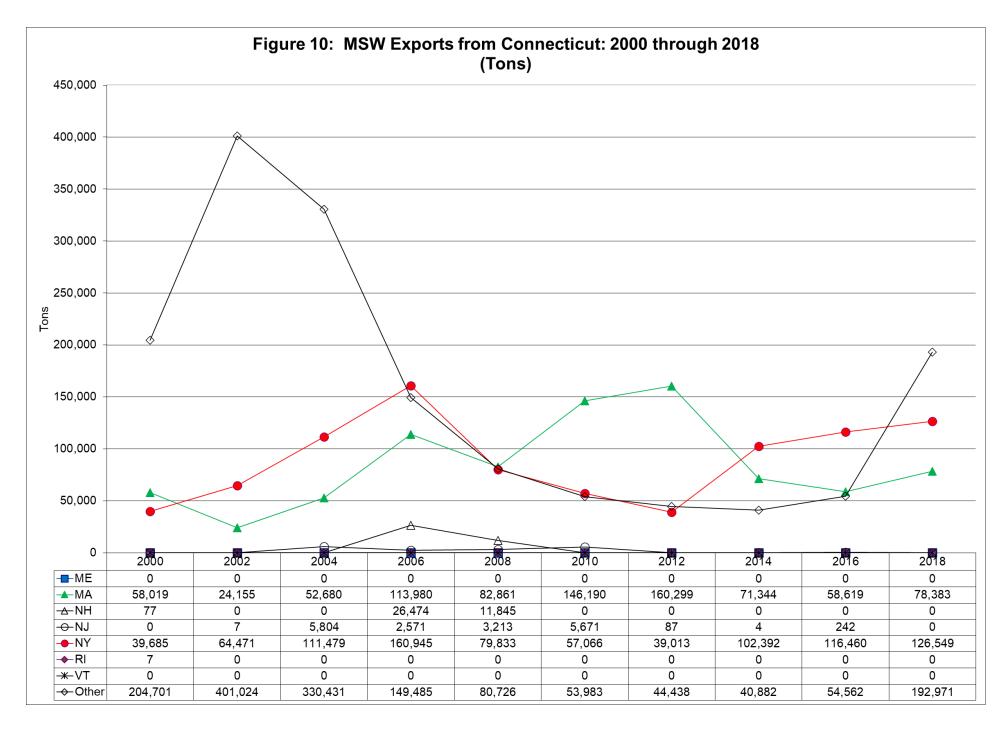


Figure 11: MSW Generated in Maine & Disposed of: 2000 through 2018 (Tons) 900,000 800,000 700,000 600,000 500,000 Tons 400,000 300,000 200,000 100,000 0 2000 2002 2004 2006 2008 2010 2012 2014 2016 2018 □Exported to Non-NEWMOA 11,568 11,225 11,069 13,958 13,054 17,224 21,629 9,086 23,506 9,288 ■ Exported to NEWMOA 17,057 38,643 44,346 57,142 45,025 20,375 18,220 41,194 38,410 50,066 ■Disposed In State 792,047 829,409 787,617 830,497 755,086 713,677 699,986 695,630 711,443 779,636

Figure 12: MSW Imports to Maine: 2000 through 2018 (Tons) 250,000 200,000 150,000 100,000 50,000 —-CT 217,731 **→**MA 115,857 109,831 188,828 178,028 48,242 54,383 49,576 -∆-NH 47,776 47,274 58,024 8,174 12,590 3,181 57,545 60,284 -O-NJ --NY -**♦**-RI -₩-VT

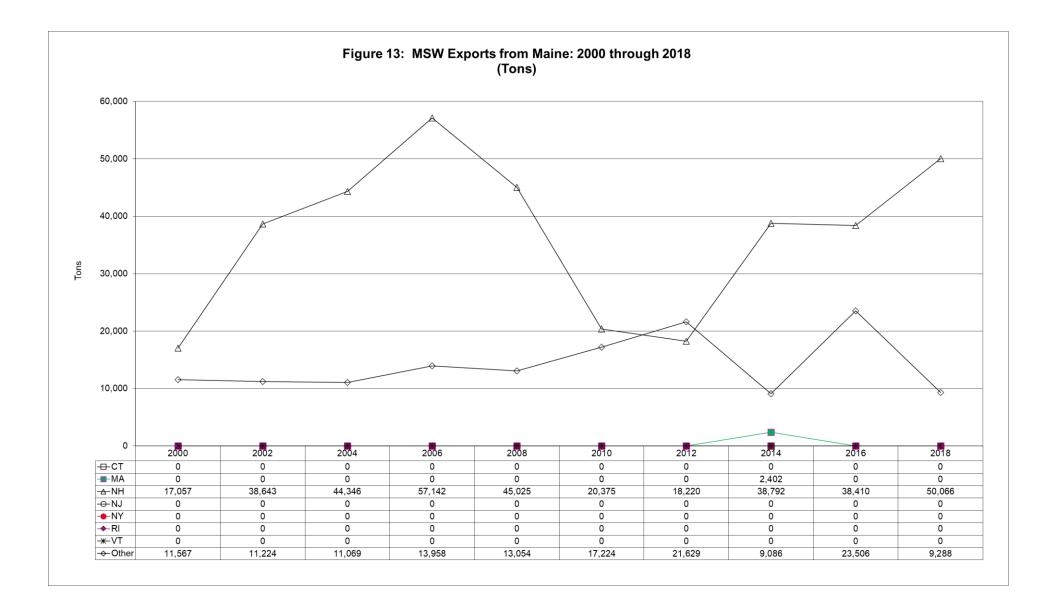


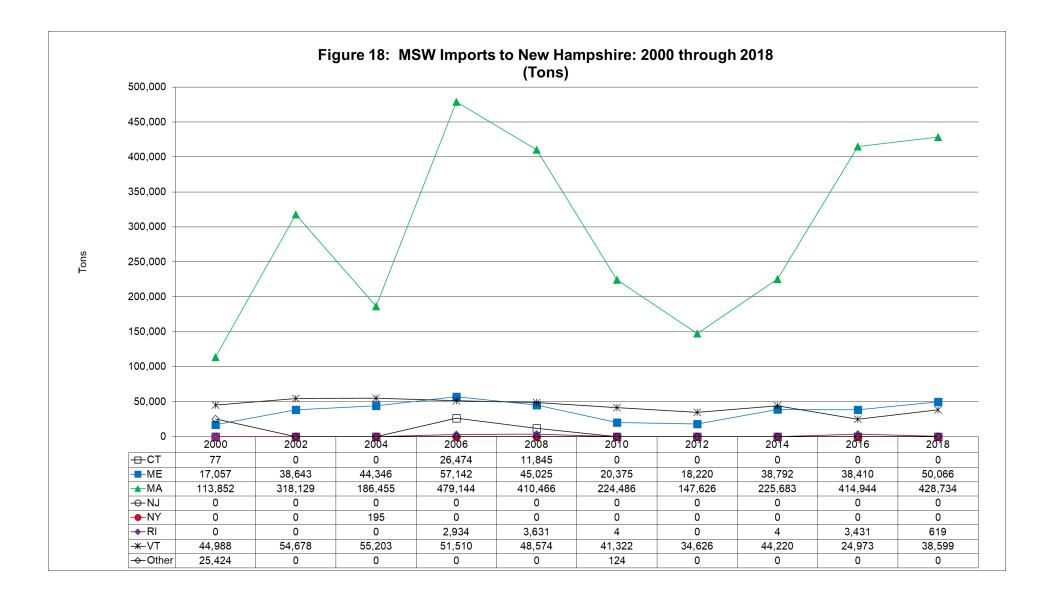
Figure 14: MSW Generated in Massachusetts & Disposed of: 2000 through 2018 (Tons) 7,000,000 6,000,000 5,000,000 4,000,000 Tons 3,000,000 2,000,000 1,000,000 0 2000 2002 2004 2006 2012 2008 2010 2014 2016 2018 □ Exported to Non-NEWMOA 468,895 490,772 592,953 394,798 225,496 5,499 16,067 18,268 5,733 8,012 ■ Exported to NEWMOA 921,115 562,658 385,512 304,211 649,476 889,635 517,812 822,837 524,557 711,989 ■ Disposed In State 4,069,1374,147,4134,459,7304,785,4914,823,5914,262,5994,289,0364,369,8254,040,9894,075,813

Figure 15: MSW Imports to Massachusetts: 2000 through 2018 (Tons) 200,000 180,000 160,000 140,000 120,000 100,000 Tons 80,000 60,000 40,000 20,000 0 2018 2002 2008 2014 2004 2010 2012 2016 2006 2000 —-CT 58,019 24,155 52,680 113,980 82,861 146,190 160,299 71,344 58,619 78,383 -**I**-ME 0 0 0 0 0 0 2,402 0 0 0 26,047 20,952 35,705 39,568 58,705 114,800 110,004 –∆–NH 29,851 72,920 42,578 -O-NJ 0 0 0 0 0 0 0 0 0 0 41 **⊸**NY 1,009 2,517 580 3,445 15,275 22,854 24,238 6,473 3,591 -**→**-RI 9,231 9,934 25,389 31,127 45,333 145,301 170,454 145,909 175,636 155,492 -≭-VT 1,576 2,826 6,552 15,358 8,632 15,944 12,326 1,873 1,077 352 0 0 0 0 1,094 0

Figure 16: MSW Exports from Massachusetts: 2000 through 2018 (Tons) 700,000 600,000 500,000 400,000 300,000 Tons 200,000 100,000 2016 2012 2018 0 2002 2004 2006 2008 2000 2010 —-CT 32,682 40,168 38,479 30,767 42,517 27,756 8,956 15,350 10,150 4,564 ---ME 161,573 151,338 115,857 109,831 188,828 217,731 178,028 48,242 54,383 49,576 318,129 -∆-NH 104,709 186,455 479,144 410,466 224,486 148,829 225,683 428,734 414,944 -O-NJ 0 0 0 0 0 0 0 0 0 0 350,512 177,021 301,373 181,026 92,685 49,699 14,936 45,080 229,115 **⊸**NY 380,000 **⊸**-RI 0 0 0 0 0 0 0 -*-VT 0 0 0 0 0 0 0 0 0 468,895 490,771 592,953 394,798 16,067 5,733 225,496 5,499 18,268 8,012

Figure 17: MSW Generated in New Hampshire & Disposed of: 2000 through 2018 (Tons) 1,200,000 1,000,000 800,000 600,000 Tons 400,000 200,000 0 2000 2002 2004 2006 2008 2010 2012 2014 2016 2018 □ Exported to Non-NEWMOA 0 36,609 17,322 0 0 0 0 0 0 0 ■ Exported to NEWMOA 66,688 73,404 95,756 87,344 77,125 130,960 118,989 50,752 127,390 113,185 ■ Disposed In State 1,067,92 998,000 926,018 866,020 838,589 617,068 699,986 647,718 665,840 692,920

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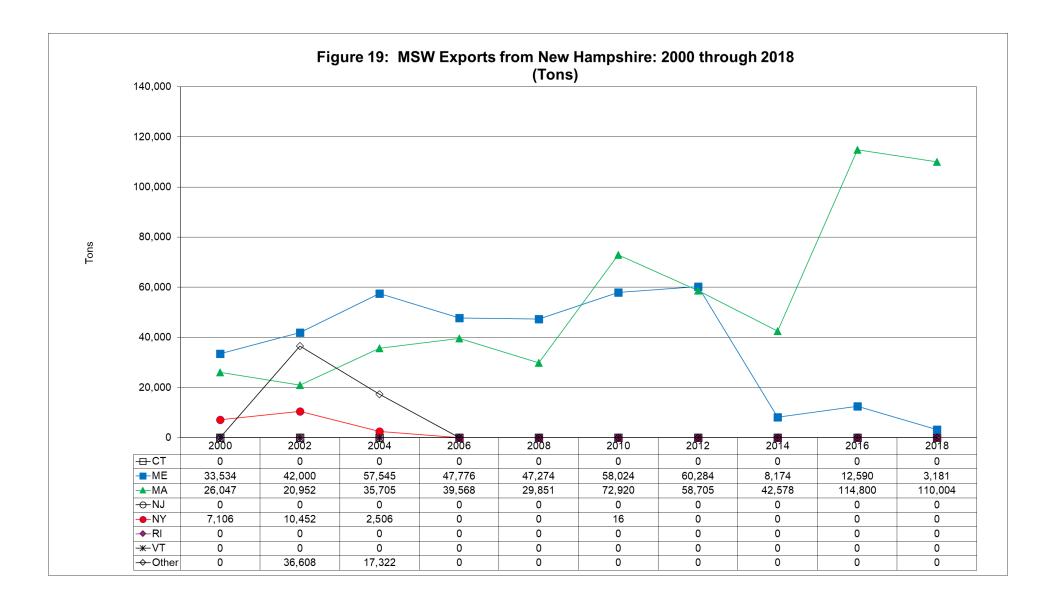
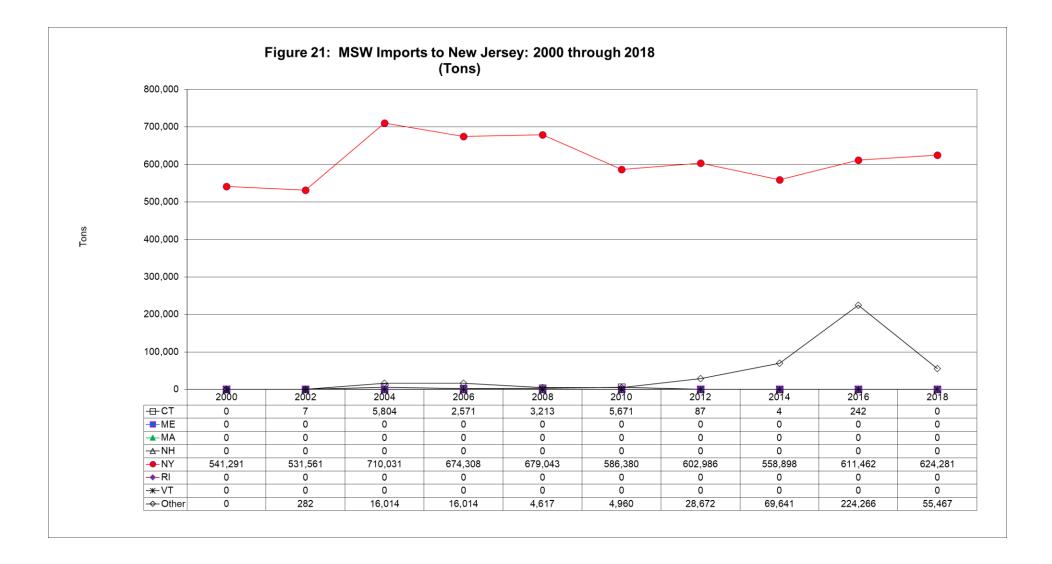


Figure 20: MSW Generated in New Jersey & Disposed of: 2000 through 2018 (Tons) 8,000,000 7,000,000 6,000,000 5,000,000 4,000,000 Tons 3,000,000 2,000,000 1,000,000 0 2000 2002 2004 2006 2008 2010 2012 2014 2016 2018 Exported to Non-NEWMOA 1,462,761 2,320,195 2,978,768 2,947,913 3,017,298 2,340,148 1,945,544 2,452,315 3,095,276 3,273,284 ■ Exported to NEWMOA 18,266 90,000 2,414 48,866 106,930 141,413 106,086 57,738 46,742 211 ■ Disposed In State 4,200,000 | 3,800,000 | 4,200,000 | 4,100,000 | 3,675,821 | 3,507,127 | 3,484,107 | 3,636,099 | 3,038,796 | 3,317,306



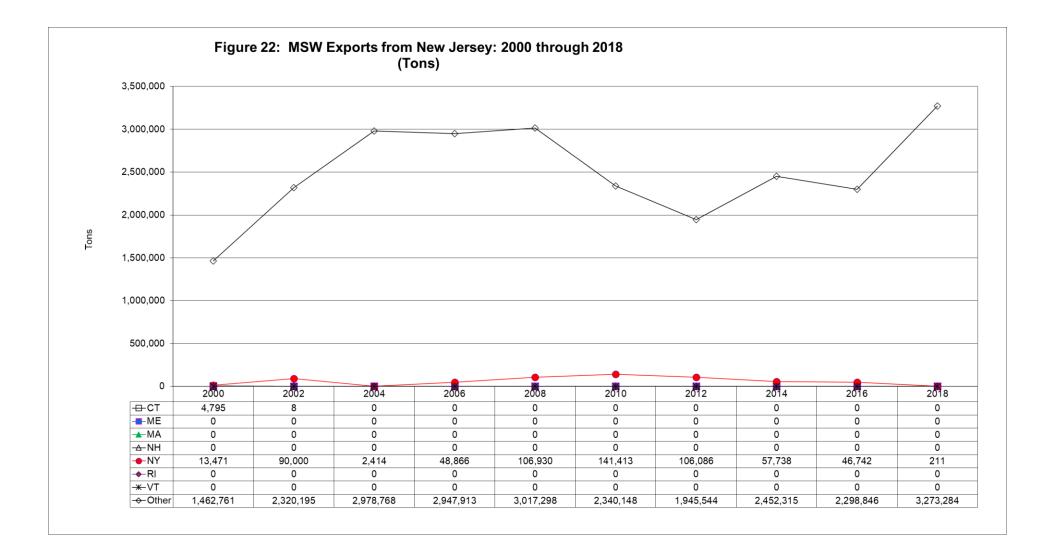
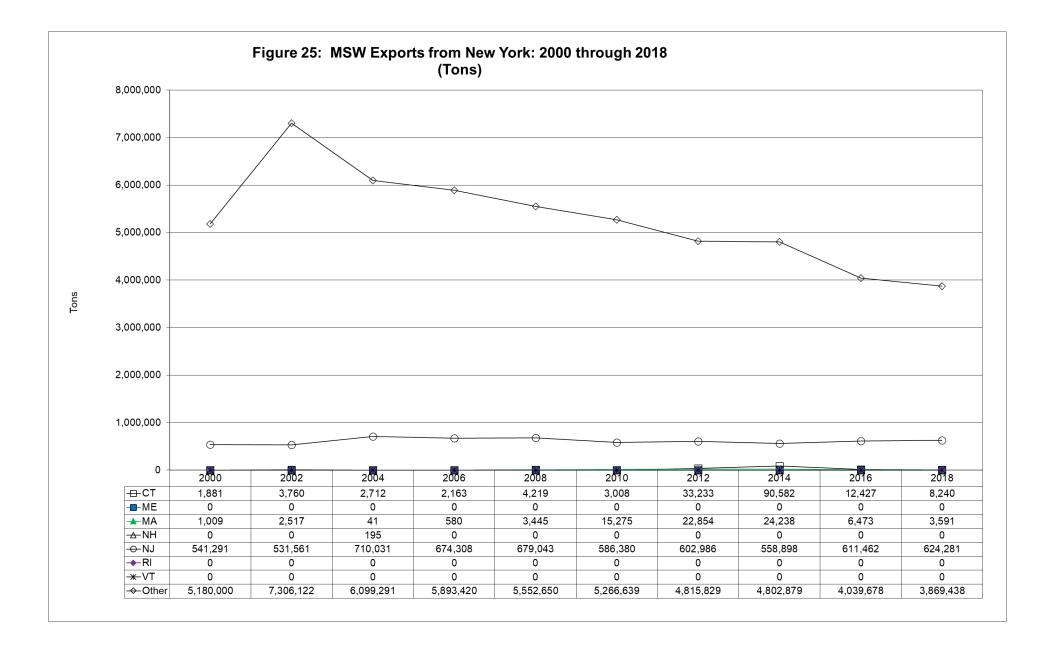


Figure 23: MSW Generated in New York & Disposed of: 2000 through 2018 (Tons) 20,000,000 18,000,000 16,000,000 14,000,000 12,000,000 10,000,000 Tons 8,000,000 6,000,000 4,000,000 2,000,000 0 2000 2002 2004 2006 2008 2010 2012 2014 2016 2018 □ Exported to Non-NEWMOA | 5,180,000 | 7,306,122 | 6,099,291 | 5,893,420 | 5,552,650 | 5,266,639 | 4,815,829 | 4,802,879 | 4,039,678 | 3,869,438 ■ Exported to NEWMOA 686,707 659,073 544,181 537,838 712,979 677,051 604,663 673,718 630,362 636,112 ■ Disposed In State 11,495,19 | 10,719,41 | 9,354,935 | 8,822,340 | 8,483,761 | 8,294,539 | 8,882,858 | 8,134,115 | 9,361,587 | 9,960,591

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Figure 24: MSW Imports to New York: 2000 through 2018 (Tons) 900,000 800,000 700,000 600,000 500,000 Tons 400,000 300,000 200,000 -100,000 0 2012 2002 2008 2016 2018 2010 2004 2006 2014 —-CT 39,684 64,471 111,479 160,945 79,833 57,066 39,013 102,392 116,460 126,549 ---ME 0 0 0 0 0 0 0 0 0 0 229,115 45,080 **→**MA 350,512 380,000 177,021 301,373 181,026 92,685 49,699 14,936 –∆–NH 7,106 10,452 2,506 0 16 5 0 0 -O-NJ 13,517 90,000 2,414 48,866 106,930 141,413 106,086 57,738 46,742 211 -**→**-RI 0 0 0 0 0 0 0 0 0 0 -≭-VT 74,982 68,655 75,115 21,505 47,537 13,209 38,697 60,316 72,463 17,819 148,595 370,172 770,553 650,975 273,510 283,351 444,076 752,880 698,467 339,931

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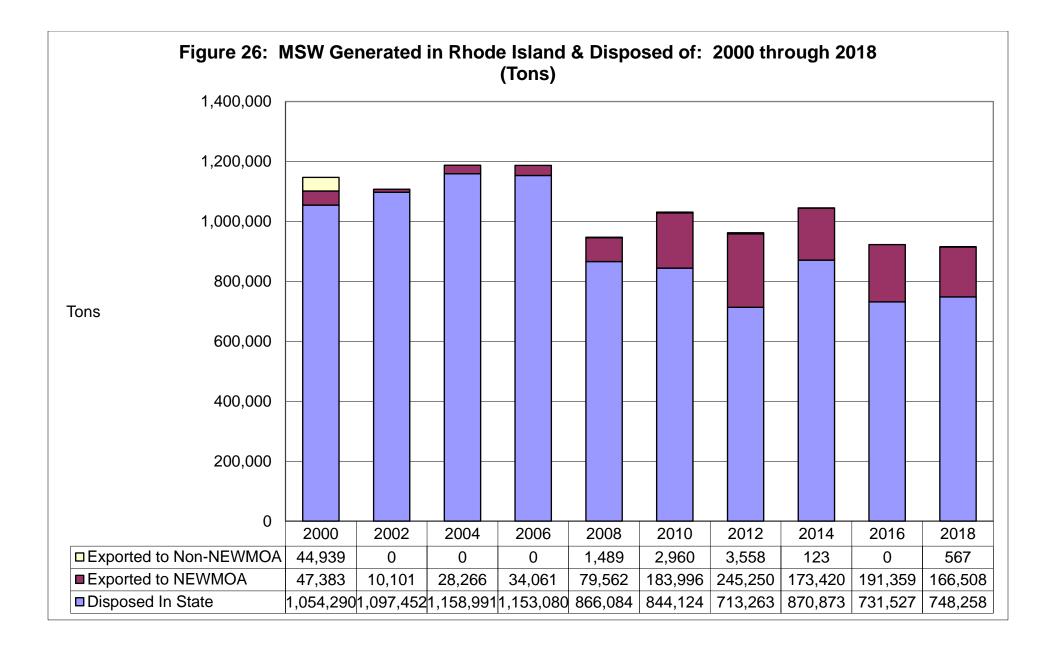


Figure 27: MSW Exports from Rhode Island: 2000 through 2018 (Tons) 200,000 180,000 160,000 140,000 120,000 100,000 80,000 60,000 40,000 20,000 2004 2010 2012 0 2000 2008 2016 2018 2006 2014 2002 38,151 2,877 27,507 10,397 — CT 167 30,598 38,691 74,796 12,292 0 ---ME 0 0 0 0 0 **→**MA 9,231 9,934 25,389 31,127 45,333 145,301 170,454 145,909 175,636 155,492 ——NH 2,934 619 3,631 3,431 0 0 0 -O-NJ 0 0 0 0 **--**NY 0 0 0 0 0 0 0 0 25 -≭-VT 0 0 0 0 0 0 0 0 0 0 44,939 567 1,489 2,960 3,558 123 567 0 0 0

