HAZARDOUS WASTE PHARMACEUTICALS & AMENDMENT TO THE NICOTINE LISTING (P075) FINAL RULE

NEWMOA CONFERENCE CALL

MAY 14, 2019

20-Minute Introduction to the Pharmaceuticals Rule

Kristin Fitzgerald Brian Knieser Laura Stanley



OUTLINE

- I. Effective Dates & State Adoption
- 2. Amendment of the Nicotine Listing
- 3. Reverse Distribution and Reverse Logistics
- 4. Part 266 Subpart P Provisions
 - Definitions
 - Applicability
 - Framework

EFFECTIVE DATES & STATE ADOPTION SECTION II



EFFECTIVE DATES & STATE ADOPTION

- All parts of the rule are effective on August 21, 2019, but only in
 - Non-authorized states (Iowa, Alaska), Indian Country, US Territories (except Guam)
- Sewer prohibition (in Part 266 Subpart P)
 - Effective in ALL states on August 21, 2019 (HSWA authority)
 - Applies to ALL healthcare facilities and reverse distributors
- The rest of Part 266 Subpart P
 - Not effective in authorized states until state adopts
 - More stringent all authorized states must adopt
 - Authorized states must adopt by July 1, 2021 or 2022
 - States that require a legislative session get an extra year
- Nicotine Amendment (in Part 261)
 - Not effective in authorized states until state adopts
 - Less stringent authorized states are not required to adopt
 - No deadline to adopt



AMENDMENT OF NICOTINE LISTING

SECTION III



AMENDMENT OF THE NICOTINE LISTING

- The P075 listing for nicotine is being amended such that FDA-approved over-the-counter nicotine replacement therapies will no longer be included under the P075 listing for hazardous waste
 - EPA has concluded that nicotine <u>patches</u>, <u>gums and lozenges</u> do not meet the regulatory criteria for acute hazardous waste
 - Nicotine patches, gums and lozenges can be discarded as nonhazardous waste







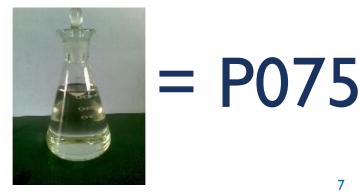


NICOTINE IS STILL LISTED AS P075

- Nicotine continues to be a listed, acute hazardous waste with the hazardous waste code P075
- Other unused formulations of nicotine will still be considered P075 when discarded, including
 - E-liquids/e-juices in e-cigarettes, cartridges, or vials
 - Prescription nicotine (e.g., nasal spray, inhaler)
 - Legacy pesticides containing nicotine
 - Nicotine used in research and manufacturing









NICOTINE UNDER THE PHARMACEUTICALS RULE

Forms of nicotine that are **exempt** from P075 listing:

 FDA-approved OTC NRTs (patches, gums & lozenges)

NICOTINE UNDER THE PHARMACEUTICALS RULE

Forms of nicotine that are **exempt** from P075 listing:

 FDA-approved OTC NRTs (patches, gums & lozenges) Forms of P075 nicotine that are **pharmaceuticals** are regulated under Part 266 Subpart P:

- Prescription nicotine (i.e., inhaler, nasal spray)
- E-liquids packaged for retail use in ENDS (e.g., pre-filled liquid cartridges & vials sealed in final packaging that is sold or distributed to consumers)
- Finished product ENDS, including components & parts sealed in final packaging intended for consumer use (e.g., ecigarettes or vaping pens)

NICOTINE UNDER THE PHARMACEUTICALS RULE

Forms of nicotine that are **exempt** from P075 *listing*:

 FDA-approved OTC NRTs (patches, gums & lozenges) Forms of P075 nicotine that are **pharmaceuticals** are regulated under Part 266 Subpart P:

- Prescription nicotine (i.e., inhaler, nasal spray)
- E-liquids packaged for retail use in ENDS (e.g., pre-filled liquid cartridges & vials sealed in final packaging that is sold or distributed to consumers)

 Finished product ENDS, including components & parts sealed in final packaging intended for consumer use (e.g., ecigarettes or vaping pens) Forms of P075 nicotine that are **NOT pharmaceuticals** are regulated under Part 262:

- E-liquids used by manufacturers of tobacco products
- E-liquids sold or distributed for further manufacturing, mixing, or packaging into a finished electronic delivery system
- Legacy pesticides containing nicotine
- Nicotine used in research and manufacturing

REVERSE DISTRIBUTION & LOGISTICS

SECTION IV



REVERSE DISTRIBUTION vs REVERSE LOGISTICS

We have adopted the terminology suggested by a significant number of commenters that distinguishes between:

REVERSE DISTRIBUTION of

Prescription (Rx) pharmaceuticals and

REVERSE LOGISTICS of

- Nonprescription pharmaceuticals (e.g., OTCs, supplements, etc.)
- All other unsold retail items

REVERSE LOGISTICS NON-RX HW PHARMACEUTICALS & OTHER UNSOLD RETAIL ITEMS

- Commenters noted that reverse logistics centers are designed to
 - evaluate unsold retail items including nonprescription pharmaceuticals
 - analyze secondary markets, and
 - assess the suitability of the unsold retail items for reuse in those secondary markets
- The final rule reaffirms & codifies EPA's long standing policy that nonprescription pharmaceuticals (e.g., OTCs) that are sent through reverse logistics are not wastes at the healthcare or retail facility IF they have a <u>reasonable expectation</u> of being lawfully used/reused for their intended purpose or reclaimed
- The preamble to the final rule reaffirms the same policy for all unsold retail items (other than prescription pharmaceuticals)

REVERSE DISTRIBUTION RX HW PHARMACEUTICALS

Commenters confirmed that

- reverse distributors receive shipments of unused/expired prescription pharmaceuticals from healthcare facilities and, on behalf of manufacturers, facilitate the process of crediting healthcare facilities for these unused pharmaceuticals
- prescription pharmaceuticals at RDs are not reused, nor resold, and are discarded
- The final rule maintains the position from the proposed rule that prescription pharmaceuticals moving through reverse distribution are wastes at the healthcare facility
- The fact that the hazardous waste pharmaceuticals have value in the form of manufacturer credit has allowed us to take a tailored and more flexible regulatory approach
- EPA developed a regulatory system that is designed with existing business practices in mind for unused/expired prescription pharmaceuticals that are sent through reverse distribution

PART 266 SUBPART P

SECTIONV



§ 266.500

DEFINITION OF PHARMACEUTICAL

Pharmaceutical is a drug for use by humans or other animals and includes, but is not limited to:

- Dietary supplements
- Prescription drugs
- Over-the-counter drugs
- Homeopathic drugs
- Compounded drugs
- Investigational new drugs
- Pharmaceuticals remaining in nonempty containers
- PPE contaminated with pharmaceuticals
- Clean-up material from spills of pharmaceuticals

- Electronic nicotine delivery systems (ENDS) e.g. e-cigarettes, vaping pens
- Nicotine e-liquid/e-juice packaged for retail sale for use in ENDS e.g. pre-filled cartridges or vials

Pharmaceutical does NOT include:

- Dental amalgam
- Sharps
- Medical waste

§ 266.500

DEFINITION OF HEALTHCARE FACILITY (CONTINUED)

Healthcare Facility includes, but is not limited to:

- Wholesale distributors
- Third-party logistics providers (3PLs) that serve as forward distributors
- Military medical logistics facilities
- Hospitals
- Psychiatric hospitals
- Ambulatory surgical centers
- Health clinics
- Physicians' offices
- Optical and dental providers
- Chiropractors
- Long-term care facilities

- Ambulance services
- Pharmacies
- Long-term care pharmacies
- Mail-order pharmacies
- Retailers of pharmaceuticals (includes vape shops)
- Veterinary clinics & hospitals

Healthcare Facility does NOT include:

- Pharmaceutical manufacturers
- Reverse distributors
- Reveres logistics centers

WASTE SPECIFIC & SECTOR SPECIFIC RULE

	Hazardous Waste Pharmaceuticals	Other Hazardous Wastes
Healthcare facilities & reverse distributors	Part 266 Subpart P	 Part 262 (e.g., lab waste) Part 273 (universal waste) Part 279 (used oil) Etc.
Other facilities (e.g., farms/ranches, reverse logistics centers, manufacturers)	Part 262	 Part 262 Part 273 (universal waste) Part 279 (used oil) Etc.

§ 266.501

PART 266 SUBPART P APPLICABILITY

- Part 266 Subpart P is considered more stringent, and therefore is NOT optional for
 - States to adopt
 - Healthcare facilities and reverse distributors
- Hazardous waste pharmaceuticals must be managed under Part 266 Subpart P by:
 - All reverse distributors
 - All healthcare facilities that generate above VSQG amounts of hazardous waste

GENERATOR CATEGORY & PHARMS RULE

Two provisions expected to affect generator category

- <u>PART 261</u>: Nicotine patches, gums & lozenges are not hazardous waste
 - Some retailers have told us that they are LQGs only because of their nicotine hazardous waste
 - Some healthcare facilities may drop down in generator category now that nicotine patches, gums and lozenges are not considered hazardous waste
- 2. <u>SUBPART P</u>: Pharmaceuticals <u>managed under Subpart P</u> do not count toward determining a facility's Part 262 generator category
 - Some healthcare facilities that manage their pharmaceuticals under Subpart P may drop down in generator category for their non-pharmaceutical hazardous waste

FRAMEWORK OF PART 266 SUBPART P

	Standards for Healthcare Facilities	Standards for Reverse Distributors
	Potentially Creditable	Potentially Creditable
On-site accumulation	No standardsNo time limit	Evaluate w/in 30 days
Shipping to a reverse distributor	Confirmation of deliveryCommon carrier	Confirmation of deliveryCommon carrier
	Non-Creditable	Evaluated
On-site accumulation	UW-like standardsI year maximum	LQG-like standards180 days after evaluation
Shipping to a TSDF	Manifest (PHARMS)HW transporter	Manifest (waste codes)HW transporter

REMINDERS & WRAP-UP

SECTION VI

22

EFFECTIVE DATES & STATE ADOPTION TIMELINE

2022

Authorized

states must

adopt

Subpart P

FR publication 84 FR 5816 Nicotine amendment

- 16 effective in nonauthorized
 - states
 - Subpart P effective in nonauthorized

states

 Sewer ban effective in ALL

states

Authorized states that require a statutory amendment must adopt Subpart P

CONTACT INFORMATION

- Kristin Fitzgerald
- Brian Knieser
- Laura Stanley
- Narendra Chaudhari
- Jessica Young

Fitzgerald.Kristin@epa.gov Knieser.Brian@epa.gov Stanley.Laura@epa.gov Chaudhari.Narendra@epa.gov Young.lessica@epa.gov

Final rule webpage: <u>https://www.epa.gov/hwgenerators/final-</u> <u>rule-management-standards-hazardous-waste-pharmaceuticals-</u> <u>and-amendment-p075</u>